



# COUNTY OF SAN DIEGO

CHIEF ADMINISTRATIVE OFFICE

AGENDA ITEM

BOARD OF SUPERVISORS

- BRIAN P. BILBRAY  
FIRST DISTRICT
- GEORGE F. BAILEY  
SECOND DISTRICT
- SUSAN GOLDING  
THIRD DISTRICT
- LEON L. WILLIAMS  
FOURTH DISTRICT
- JOHN MACDONALD  
FIFTH DISTRICT

1A

SUBJECT: 1990 LEGISLATIVE POLICY GUIDELINES  
SUPV DIST: ALL

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SUMMARY OF REQUEST:

This is a request for the Board to (1) approve the 1990 Legislative Policy Guidelines as revised according to Board direction at the Legislative Planning Conference on November 7, 1989; and (2) request that the Chief Administrative Officer distribute copies of the Guidelines to the region's elected officials and other interested parties.

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CHIEF ADMINISTRATIVE OFFICER'S RECOMMENDATION:

1. Approve the 1990 Legislative Policy Guidelines.
3. Direct the Chief Administrative Officer to distribute copies of the 1990 Legislative Policy Guidelines to members of the State and federal legislative delegations, cities in the region, advisory bodies, community interest groups, editorial boards and other interested parties.

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FISCAL IMPACT:

The funding source is N/A. If approved, this request will result in \$0 current year cost, \$0 annual cost and will require the addition of 0 staff years.

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BOARD POLICY(IES) APPLICABLE:	N/A
PREVIOUS RELEVANT BOARD ACTION:	11/7/89 (42)
ORIGINATING DEPARTMENT:	OFFICE OF INTERGOVERNMENTAL AFFAIRS

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## BOARD OF SUPERVISORS INFORMATION DEVELOPMENT FORM

SUBJECT: 1990 LEGISLATIVE POLICY GUIDELINES

Last February, your Board approved in concept the development of a document which would consolidate in abbreviated form the large amount of policy direction provided by the by the Board of Supervisors in recent years with regard to intergovernmental matters. In response to that request the Chief Administrative Officer presented the 1990 Legislative Policy Guidelines at the 1990 Legislative Planning Conference on November 7, 1989. The document before you for approval reflects both the changes submitted by Board members at the Conference and those subsequently provided by Board members as was requested at the Conference. Changes to the originally presented document are reflected by an underline and/or strikeout.

CITIZENS COMMITTEE STATEMENT	( ) YES	(X) NO
COUNTY COUNSEL APPROVAL - AS TO LEGALITY	( ) YES	N/A ( ) NO
( ) STANDARD FORM	( ) ORDINANCE	( ) RESOLUTION
AUDITOR APPROVAL NEEDED	( ) YES	(X) NO
4 VOTES REQUIRED	( ) YES	(X) NO
FINANCIAL MANAGEMENT APPROVAL NEEDED	( ) YES	(X) NO
CONTRACT REVIEW PANEL	( ) APPROVED	(X) NOT APPLICABLE

CONTRACT NUMBER: N/A

CONCURRENCES:

John R. Sweeten  
CONTACT PERSON(730) 531-5198 A-247  
(LC) / PHONE AND MAIL STOP*John R. Sweeten (sub)*  
DEPARTMENT AUTHORIZED REPRESENTATIVE*Mark H.*  
CHIEF ADMINISTRATIVE OFFICERDecember 12, 1989  
MEETING DATE



County of San Diego  
LEGISLATIVE POLICY GUIDELINES  
1990

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County of San Diego  
LEGISLATIVE POLICY GUIDELINES  
1990

I. **BUDGET AND FISCAL**

The policy of the County of San Diego with respect to various budget and fiscal matters shall be as noted below.

A. **State-Mandated Programs**

Support legislation requiring the State to provide full cost reimbursement to counties for all mandated programs and resulting revenue losses. Oppose legislation which fails to provide adequate funding for state-mandated programs. [M-13]

B. **Stabilization/Long Term Financing of Local Agencies**

Support legislation to stabilize local government financing, to increase funding to local agencies in an equitable manner, and to permit the most cost-efficient management of state-mandated programs. [M-26]

C. **Proposition 4 Appropriations Limitations**

Support modifications to the Gann Spending Limit Initiative (Proposition 4), such as those noted below, which would lessen taxing and spending restrictions imposed on local governments [M-48; SCA 1 (Garamendi), ACA 6 (Klehs), 6/20/89]:

1. Adjust inflation factors to more correctly reflect changes in costs of governmental services and California's economy -- e.g., allow the limit to increase by the growth in new commercial construction; total growth in all commercial activity (new construction and change of ownership); or by the total growth in annual tax increment (residential and commercial, new construction and change in ownership).
2. Exclude from the limit revenues necessary to finance state-mandated services, declared emergencies and capital expenditures.
3. Reimburse counties for state-mandated costs prior to any State rebate to taxpayers.
4. Eliminate requirement for mutual/reciprocal spending limit adjustments between cities and counties in connection with annexations and incorporation.
5. Expand beyond four years the effective term of voter approved spending limit waivers and adjustments.
6. If inflation factors are adjusted as noted above, provide for recalculation of the limit retroactive to base year FY 78/79.
7. Provide counties the option to use population growth regionwide, countywide, or just in incorporated areas of county, in calculating inflation factor adjustments.

D. **Revenues, Fees and Taxes**

1. **Government Tax Exemptions**

Oppose exemptions which reduce revenue without compensating reductions in service responsibility. [AB 892 (Peace), 8/11/87; SB 2584 (Ellis), 5/19/88; AB 2802 (Hill) 4/5/88]



**2. Property Tax Revenue Allocations**

- a. Support a statutory or constitutional redistribution of property tax revenues which more equitably reflects local government responsibilities. [1989 Legislative Program]
- b. Oppose measures requiring counties to provide a share of existing property tax revenue to "no" or "low property tax cities." [SB 407 (Campbell), 4/7/87]
- c. Support legislation which would authorize the imposition of taxes with respect to mail order sales. [H.R. 2230, 8/1/89]

**3. State Board of Equalization**

- a. Support legislation which would require the State Board of Equalization to prepare and keep written records on the methodology used to value State assessed property, and the basis for deviating from the BOE staff recommendations on the value of such properties. [SB 437 (Kopp), 3/31/89]
- b. Support legislation providing for an appeal procedure and audit process for BOE valuation of State assessed property. [Board Agenda 12/12/89]

**4. Property Tax Administration**

Support legislation requiring all local taxing agencies to share the cost of property tax administration. [SB 895 (Vuich), 5/8/89]

**5. Retail Sales Tax Fund**

- a. Support sales tax distribution formulas which allocate sales tax funds based on a combination of population and situs. [SB 205 (Kopp), 4/7/87]
- b. Support legislation which would permit cities and counties to share sales tax revenue without voter approval. [AB 2204 (Cortese) 5/23/89]

**6. Sales Tax Exemption for Local Governments**

Support legislation to exempt counties and special districts from payment of State and local sales tax on the purchase of goods. [1989 Legislative Program]

**7. Taxing Authorization**

- a. Support legislation authorizing all counties to impose a sales tax increase for general purposes with a simple majority vote. [OIA Conference 8/22/89]
- b. Support a statutory constitutional amendment authorizing the imposition of special taxes to address emergencies declared by the governing body with a simple majority vote. [Board Agenda 4/25/89]
- c. Support a statutory constitutional amendment reducing the vote requirement for general obligation bonds to sixty percent. [Board Agenda 4/25/89]
- d. Oppose legislation which would reduce local discretion over locally imposed taxes such as transient occupancy tax. [AB 2400 (Hannigan), 5/2/89]



**8. Tax Increment Financing**

- a. Support legislation which would reduce the negative financial and operational impacts of tax increment financing on affected agencies, while at the same time maintaining this financing tool for projects beneficial to the region. [M-54]
- b. Oppose legislation which would expand the application of the tax increment financing without appropriate criteria to protect against abuse. [M-54]

**9. California Unitary Tax**

Support legislation to reform the California unitary method of corporate taxation so as to benefit domestic and foreign-based multi-national corporations doing business in the State and the San Diego region, and to protect the interests of the County of San Diego. [M-42, Board Agenda 12/12/89]

**10. Alcoholic Beverage Excise Tax**

Support legislation which encourages gradual implementation of an increase in excise taxes on alcoholic beverages, including beer, wine, and distilled spirits, based on the consumer price index; provided that the proceeds of such an increase shall be directed to counties. [M-41; Board Agenda 12/12/89]

**11. Developer Fees**

1. Support legislation clarifying school facility fee administration and allowing the maximum level of local control in administering the school fee authority. [M-45]
2. Support legislation that would modify existing state law to provide school districts the same authority as other local agencies for capital facility funding needs. [Board Agenda, 12/12/89]

**12. Equity**

Support federal legislation which would require states to distribute federal pass-through funds in an equitable manner to local subdivisions. [Board Agenda 12/12/89]

**E. Federal Tax Law**

Oppose legislation which would restrict or eliminate the availability of traditional local government financing instruments or practices. [OIA Agenda, 7/8/86, #111]

**II. GENERAL GOVERNMENT**

The policy of the County of San Diego with respect to various general government matters shall be as noted below.

**A. Workers' Compensation**

Oppose legislation which would increase employee benefits without system reforms which would offset increased employer costs. [M-21, AB 2032 (Margolin), 7/18/89]



**B. Unemployment Compensation**

Oppose legislation which would increase employer liability for unemployment compensation, or which would reduce local discretion to manage this risk. [M-28]

**C. Labor Relations**

1. Oppose legislation which would impede local administration of labor relations. [M-16]
2. Oppose legislation which would require compulsory binding arbitration for public employees. [M-16]
3. Oppose legislation which would increase County costs or mandate currently negotiable employee group health and welfare benefits. [M-51]
4. Oppose legislation which would increase the cost of administering benefits or mandate that specific group health and welfare benefits be provided to all employees. [M-27]

**D. Liabilities and Immunities**

Support legislative efforts to lessen the exposure of public entities to liability claims and expenditures. [M-27]

**E. Presumptive Eligibility for Disability**

Oppose legislation which would provide presumptive eligibility for the award of benefits for Workers' Compensation or other employee health benefits. [SB 89 (Torres), 3/6/89]

**F. Local Public Meeting Procedure**

Oppose legislation proposing to restrict the use of executive sessions of the Board of Supervisors. [SB 200 (Roberti), 4/7/87; SB 1267 (Davis), 5/8/89]

**III. TRANSPORTATION AND PUBLIC WORKS**

The policy of the County of San Diego with respect to various transportation and public works matters shall be as noted below.

**A. Transportation****1. Funding**

- a. Support legislation which provides equitable amounts of State or federal funding for roads and highways, and facilitates the timely construction of local transportation projects. [M-49]
- b. Oppose legislative efforts to divert transportation-related taxes for deficit reduction purposes, or to waive the Gann limit with respect to existing transportation revenues. [OIA Agenda, 5/16/89; M-49]
- c. Specifically, support transportation funding legislation that:
  - o provides revenues without affecting funding sources of other County projects;
  - o allocates funding to counties based on equitable criteria such as total number of registered vehicles;



- o allows local discretion over funds for road improvements;
- o reaffirms State responsibility for highway financing;
- o assures federal funding efforts for local transportation projects;
- o increases the State gas tax; and
- o continues federal and State funds for alternative forms of transit. [OIA Agenda, 5/16/89]

**2. Federal Review of Local Projects**

Support legislation to eliminate unnecessary federal review of local transportation projects. [M-49]

**3. Peak Hour Management Programs**

- a. Support legislation providing funds for local agencies to establish peak hour management plans. [M-49]
- b. Support legislation to authorize an income tax deduction for employees who commute to work in car pools or public transportation. [AB 2859 (Frizelle); SB 1904 (Morgan), 4/5/88; (M-49)]
- c. Support legislation to provide income tax credits to employers and employees participating in ridesharing programs. [(M-49), AB 2859 (Frizelle); SB 1904 (Morgan), 4/5/88]

**B. Post Interstate System Funding**

- 1. Support legislation that would provide post-interstate funding for highway maintenance and rehabilitation. [OIA Agenda, 8/22/89]
- 2. Support legislation that would provide at least one-cent per gallon of the federal gas tax revenues to local governments on an equitable basis for street and road improvements. [OIA Agenda, 8/22/89]
- 3. Support legislation that would provide funding for an emergency east/west transportation corridor. [OIA Agenda, 8/22/89]

**C. Solid Waste Planning and Disposal**

**1. Resource Recovery Facilities**

Support legislation which provides incentives to local agencies to finance and construct state-of-the-art resource recovery facilities and establishes realistic requirements to protect the public from any potential harmful effects of facility operations. [M-23]

**D. Solid Waste Recycling**

**1. Local Agency Recycling Plans**

Support legislative measures (a) requiring local agencies to prepare and implement recycling plans, (b) encouraging the State to provide funding for added costs to local agencies, and (c) setting reasonable and flexible recycling standards, and (d) encouraging active development of markets for recycled goods. [AB 3298 (Killea); SB 2113 (Montoya), 6/21/88; Board Agenda 12/12/89]



**2. Manufacturer's Tax Credit**

Support legislation to provide a tax credit for manufacturers using recyclable materials in their production process. [SB 188 (Alquist), 3/15/88]

**E. Sewer Upgrade Funding**

Support legislation providing federal matching funds to upgrade the Metro Sewer System and other local sewer facilities. [OIA Agenda, 4/4/89]

**IV. RESOURCES AND ENVIRONMENT**

The policy of the County of San Diego with respect to various resources and environmental issues shall be as noted below.

**A. Offshore Oil Drilling – Outer Continental Shelf****1. Environmental Protection**

Oppose inclusion of any San Diego coastal areas in the OCS lease sales until environmental protection has been assured, and the need for this resource has been clearly demonstrated. [M-10]

**2. Role of State and Local Government**

Support legislation to increase State and local governments' decision-making roles regarding offshore operations. [M-10]

**3. Air Quality Compliance Enforcement**

Support legislation to transfer enforcement responsibility for air quality compliance from the Department of the Interior to the Environmental Protection Agency. [OIA Agenda, August 1985]

**B. Water****1. Quality**

a. Support legislative efforts to improve water quality in the San Diego Bay. [AB 158 (Killea), 5/5/87]

b. Support legislation authorizing a combination of water reclamation and advanced primary treatment -- i.e., "secondary equivalent" -- as an alternative to the secondary treatment requirement of the federal Clean Water Act where it can be demonstrated that the impact on receiving waters will be equal to or better than with total secondary treatment and discharge of all effluent. [Board Agenda 12/12/89]

**2. Improvements**

Support legislative measures proposing improvements to the Sacramento-San Joaquin Delta and State Water Project facilities which would facilitate conveyance of water to Southern California. [AB 1710 (Costa), SB 32 (Ayala), 6/23/87; SB 34 (Boatwright), 2/22/88] -

**3. Availability**

Support legislation that would provide Southern California a stable source of water. [Board Agenda, 6/23/87]



**4. Reclamation**

Support legislation that would promote the reclamation and reuse of water. [Board Agenda 12/12/89]

**C. Wildlife Preservation****1. Least Bell's Vireo**

Support the allocation of State and federal funds to SANDAG for the comprehensive species management plan to aid in the preservation of the Least Bell's Vireo. [AB 597 (Stirling) 3/3/87]

**D. Air Quality****1. Federal Clean Air Act**

a. Support legislation which calls for the reauthorization of the Federal Clean Air Act. [OIA Agenda, 10/13/87]

b. Support legislation ensuring consistency between the Federal and State Clean Air Acts. [AB 2595 (Sher), 7/27/88]

**2. California Clean Air Act**

Support legislation authorizing fees to support transportation management efforts of air pollution control districts. [AB 1130 (Sher), 8/15/89]

**3. Chlorofluorocarbons**

Support legislation to limit manufacturing of products containing chlorofluorocarbons. [Board Agenda, 2/13/89]

**4. Acid Rain**

Support legislation which would limit emissions which contribute to the production of acid rain. [Board Agenda, 2/13/89]

**E. Public Utilities**

1. Support legislation which would strengthen the authority of the Public Utilities Commission (PUC) to regulate utility mergers. [OIA Agenda, 1/24/89]

2. Support legislation which would require the PUC to find, before authorizing an acquisition or merger, that it would:

a. Provide positive benefits to shareholders, employees, and ratepayers.

b. Maintain or improve the financial condition of the resulting public utility.

c. Be beneficial to state and local economies, and to the communities in the state served by the resulting public utility.

d. Not adversely affect competition. [OIA Agenda, 1/24/89]

3. Support legislation which would require an environmental impact report for any acquisition or merger of a public utility. [OIA Agenda, 1/24/89]



## V. PUBLIC HEALTH

The policy of the County of San Diego with respect to various public health matters shall be as noted below.

A. Alcohol and Drug Programs

1. Support legislation providing an equitable distribution of State and federal ~~alcohol and drug abuse~~ program resources to prevent and treat alcohol and drug abuse. [M-33, Board Agenda 12/12/89]
2. Support legislation that would expand funding and programs for drug and alcohol abuse treatment for pregnant women, and for women with children. [M-52]
3. Note: See Item VII.F.1, "National Drug Strategy."

B. Acquired Immune Deficiency Syndrome

Support legislation furthering efforts to combat the AIDS epidemic through protection of the privacy of test results, protection of AIDS victims from discrimination, promotion of educational efforts to prevent AIDS, and appropriation of State and federal funds to subsidize AZT and other AIDS-related drugs. [M-50; AB 4437 (Margolin), 8/26/88]

C. Immigrant Health Care

Seek full reimbursement from the State and federal governments for emergency medical and other health care provided to undocumented and newly legalized aliens. [M-6; Board Action, 11/25/86, #54]

D. Medically Indigent Services

1. Support legislation providing equitable State funding to counties for health services to the medically indigent. [SB 206 (Nielson), 7/7/87]
2. Support establishment of base level funding for the Medically Indigent Services Program, adjusted each year to reflect changes in caseload and the medical component of the Consumer Price Index. [AB 4379 (Bronzan), 4/19/88]
3. Support measures to streamline the Medi-Cal application process, particularly for pregnant women. [M-52]
4. Support measures to maximize reimbursement to providers of obstetrical and pediatric care, and to ensure timely receipt of payments. [M-52]

E. Allocation of Proposition 99 Funds

1. Support legislation which would allow all counties to participate in funding from the Proposition 99 Hospital Services Account whether or not those counties operate county hospitals. [OIA Agenda, 2/17/89]
2. Support legislation which would allow counties to administer the funds in the Proposition 99 Hospital Services Account, Physicians' Services Account, and the Health Education Account. [OIA Agenda, 2/17/89]
3. Support legislation which would require that Proposition 99 Health Education funds expended in schools be counted toward the minimum funding level required by Proposition 98. [OIA Agenda, 2/17/89]



4. Support legislation requiring a portion of the funds from the Proposition 99 Unallocated Account be used to bring all county Short-Doyle program funding up to the statewide per capita average. [OIA Agenda, 2/17/89]

**F. Mental Health**

1. Support legislation that would provide an equitable allocation of State mental health resources, including State hospital beds and "institute for mental disease" beds. [M-33]
2. Support legislation to require the State Department of Education to pay costs of providing mental health evaluation and treatment services for special education students. [OIA Agenda, 12/6/88]
3. Support legislation to establish a licensing category for the chronically mentally ill. [Board Agenda 9/13/88, #5]

**G. Emergency Medical Services**

1. Support measures to provide revenues for improvement of the EMS/trauma system and emergency room facilities. [AB 1256 (Frazee), 6/9/87]
2. Oppose legislation which mandates additional duties on counties with respect to monitoring the EMS system without appropriating funds to reimburse counties for the costs. [SB 12 (Maddy), 2/17/87]
3. Oppose legislation requiring trauma facilities to accept all transfers from outside the facility catchment area. [AB 1345 (Clute), 5/2/89]

**H. Hazardous Materials**

**1. Siting of Hazardous Waste Facilities**

Support legislation promoting local control of siting hazardous waste treatment facilities and providing funds for site planning. [M-38]

**2. Tanner Plan Implementation**

Support legislation to provide that the State may not force a county to accept more than its fair share of hazardous waste, or more than it has agreed to accept by inter-county agreement. [OIA Agenda, 8/16/88]

**VI. SOCIAL SERVICES**

The policy of the County of San Diego with respect to various social services matters shall be as noted below.

**A. Income Maintenance**

**1. Eligibility and Administrative Criteria for Assistance Programs**

Support standardizing and simplifying the public assistance program requirements and application process in order to reduce administrative costs. [M-43]

**2. Employment and Training Programs for Public Assistance Recipients**

Support national and statewide activities to reform the welfare system, including requirements that AFDC and Food Stamp recipients participate in job search, work experience and vocational training programs. [M-39]



**3. Fraud Detection**

Support legislation to establish a statewide early fraud prevention and detection program for AFDC and Food Stamp programs with all county administrative costs to be paid by the State. [SB 2397 (Royce), 6/21/88]

**4. General Relief**

Support legislation transferring to the State responsibility for financing General Relief. [OIA Agenda, 8/22/89]

**5. AFDC Administration****a. Recovery of Overpayments**

Support measures to provide reimbursement from the State for costs to recover AFDC overpayments when those costs exceed the county's share of recovered aid. [AB 4296 (Bronzan); SB 2200 (Green), 5/3/88]

**b. Eligibility Effective Date for Payments**

Support measures authorizing counties to provide AFDC effective on the application date, rather than the date the county welfare department confirms eligibility. [AB 342 (Cortese), 5/24/88]

**6. Food Stamps (Cash Out)**

Support legislation authorizing counties to issue food stamp benefits in the form of a warrant (cash), not coupons.

**B. Child Dependency****1. General**

Support legislation which protects the physical, emotional and mental health of children and youth; promotes their educational development, and ensures the availability of support services for juveniles. [M-52]

**2. Child Welfare Laws**

Support legislation clarifying child welfare laws and defining conditions under which children could be removed from their homes. [SB 243 (Presley), 6/23/87]

**3. Foster Care****a. State Reimbursement**

Support legislation to extend or eliminate the sunset date on the "95-5" State-county foster care cost-sharing ratio. [SB 357 (Presley), 3/3/87; SB 370 (Presley), 3/28/89]

**b. Respite Care Services**

Support legislative efforts to provide respite care service for foster children with physical and health handicaps. [SB 500 (Royce), 4/28/87]



**c. Eligibility for Relatives**

Support legislation to allow payment of State AFDC-FC for children placed with relatives provided the State assumes financial responsibility for both the costs of payments and program administration. [AB 3500 (Areias), 5/3/88]

**4. Child Care**

Support legislation to increase the availability of child care for low income families, and to ensure a high standard of such care. [M-52]

**C. Homeless Services**

Support legislation which maximizes the impact of current resources available for local homeless programs and recognizes the need for counties to determine, based on community circumstances, how resources should be allocated. [M-44]

**D. Political Refugee Resettlement**

1. Support federal funding to provide adequate services and service coordination for political refugee resettlement programs. [M-5]
2. Support uniform resettlement of arriving refugees among the 50 states with regard to population, size, economic base, employment rate, and other social factors. [OIA Agenda, 7/29/86, #58]
3. Support distribution of federal assistance funds based on the location in which refugees ultimately reside, rather than based on the initial point of resettlement. [OIA Agenda, 7/29/86, #58]

**E. Veterans' Affairs**

Support legislation which assists veterans and their families by affording veterans increased recognition and ensuring financial support for programs targeted to San Diego's veteran population. [M-46]

**F. Issues Affecting Older Persons**

1. Support legislation which promotes the psychological, social, physical and economic well-being of older adults. [M-47]
2. Support measures requiring the State Department of Aging to distribute area agency funds according to the intrastate funding formula and to update population statistics annually to accommodate equitable funding allocations. [SB 1826 (Mello), 4/5/88]

**G. In-Home Support Services (IHSS)**

1. Support legislation which limits a county's share of cost for In-Home Support Services, and which maintains adequate State support for this program. [SB 412 (Green) 5/12/87; OIA Agenda 3/28/89]

**VII. PUBLIC PROTECTION**

The policy of the County of San Diego with respect to various public protection matters shall be as noted below.



**A. Crime****1. Criminal Gang Activity**

Support legislation addressing the problem of criminal gang activity and providing funds for related programs. [M-53]

**2. Automatic Assault Weapons**

Support legislation which would protect the public from the dangerous and improper use of weapons and enact necessary regulations to limit or control their use. [AB 497 (Connelly), 2/21/89; AB 357 (Roos), 2/21/89; SB 292 (Roberti), 2/21/89]

**B. Public Safety****1. Safety Helmets**

Support measures requiring drivers and passengers of motorcycles to wear safety helmets while driving on highways. [AB 36 (Floyd), 5/19/87]

**C. Location Siting and Operation of Detention Facilities**

1. Oppose State intervention in local land use decisions; specifically, the siting of detention facilities and other public facilities. [SB 705 (Stirling), AB 1035 (Bentley), 3/25/89]

2. Oppose State legislation limiting the authority of boards of supervisors to control the operation of detention facilities. [SB 1094 (Presley), 7/5/89]

**D. Electronic Recording**

Support legislation which would expand the use of electronic recording of court proceedings for municipal and superior courts. [AB 1854 (Speier), 5/16/89]

**E. Justice Facility Financing**

1. Support legislation granting authority to local agencies to seek voter approval of local revenues for construction and operation of justice facilities [OIA Agenda, 8/22/89]

2. Support legislation providing a State block grant to counties to finance detention facility operating costs [OIA Agenda, 8/22/89]

3. Support legislation requiring arresting agencies to pay costs incurred by the County in treating injuries or medical conditions suffered by prisoners in connection with their arrest. [11/7/89]

**F. Drugs****1. National Drug Strategy**

Support efforts to allocate appropriate amounts of federal anti-drug program funds to San Diego County. [Joint County-City Meeting, 8/3/89]

**2. Drug Court Funding**

Support federal and State legislation providing funding for the operation of local "drug courts." [11/7/89]



**VIII. JUDICIAL SERVICES**

The policy of the County of San Diego with respect to matters relating to judicial services shall be as noted below.

**A. Trial Court Funding**

1. Support legislation that continues to fund trial courts without added requirements on counties. [SB 709 (Lockyer), 10/27/87]
2. Support legislation eliminating the court "sign off" requirement for participation in trial court funding. [SB 709 (Lockyer), 10/27/87]

**B. Court Facilities for Children**

Support legislation increasing filing fees for marriage, separation and annulment to fund courthouse child care facilities. [SB 304 (Presley), 4/7/87]

**IX. PLANNING AND LAND USE**

The policy of the County of San Diego with respect to planning and land use matters shall be as noted below.

**A. Housing Programs****1. Migrant Farmworker Housing**

Support State and federal funding for multi-purpose low/moderate income housing for farmworkers. [AB 617 (Frazee), 4/18/89]

**B. Local Agency Formation Commissions**

1. Support legislation requiring counties, cities and special districts to share equally in funding LAFCo. [AB 169 (Hannigan), 4/7/87]
2. Oppose measures potentially undermining the authority of LAFCo's in incorporations and other government reorganization proposals. [SB 2277 (Davis), 5/17/88, SB 584 (Bergeson), SB 585 (Bergeson), 4/4/89]

**C. Regional Growth Management**

1. Oppose measures that would diminish the current land use authority of local agencies or expand the State's authority over local land use matters. [OIA Agenda, 8/22/89]
2. Support legislation providing fiscal and program incentives designed to encourage cooperation among local agencies to manage growth on a regional basis. (OIA Agenda, 8/22/89)
3. Support legislation which would require the existence of a plan for the financing of necessary infrastructure improvements prior to the approval of development permits. [AB 2460 (Hannigan), 7/5/89]

**D. Parkland Designation for Camp Pendleton Lands**

Support legislation which would designate that the lands under Camp Pendleton Marine Corps base would be preserved as parkland should the base be closed by the Department of Defense. [OIA Agenda, 9/17/89]



X. **COMMUNITY SERVICES**

The policy of the County of San Diego with respect to issues relating to community services shall be as noted below.

A. **Library Facilities**

1. Support legislative efforts to provide funding for local library facilities through bond measures and other funding methods. [OIA Agenda, 1/10/89]
2. Support legislative efforts to reorganize and clarify the existing procedure for establishing county service areas and zones including an authorization to impose benefit fees for library services. [Board Agenda, 1/10/89; AB 1253 (Cortese), 1/5/87]

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## ATTACHMENT A

COUNTY OF SAN DIEGO  
1990 SPONSORSHIP PROGRAM

- I. Health and Social Services
  - A. Representative Payee Fees
  - B. Special Medi-Cal Program for Dependent Children of the Juvenile Court
  - C. Automatic Eligibility for AFDC-Foster Care
  - D. State "Hold Harmless" Funding of Indigent Health Services
  - E. Impacts of Child Health and Disability Prevention Program Expansion
  - F. Impacts of Health Insurance and County Health Services Reforms
- II. Community Services
  - A. Fumigation: Emergency Response
  - B. Adult School Crossing Guards
  - C. Certificates of Compliance
  - D. Disclosure Requirement for Campground Memberships
  - E. Expansion of Rural Economic Development Infrastructure Program
  - F. Search Warrants for Animal Related Offenses
- III. Justice System
  - A. Medical Expenses for Prisoners
  - B. Single Cell: Double Occupancy
  - C. Trial Court Funding Maintenance of Effort: Indirect Costs
  - D. Trial Court Funding Opt-in Procedure
  - E. Trial Court Funding Opt-in Date
  - F. Judicial Review: Administering of Antipsychotic Medications



IV. General Government

- A. County Ballot Measures
- B. Immunity for Public Entities: Driving Under the Influence
- C. Immunity for Public Entities: Unsafe Vehicles
- D. Immunity for Public Entities: Posting of Dangerous Condition
- E. Immunity for Public Entities: Trees in/along Right-of-Way
- F. Notice to City: Construction, Expansion, Repair or Lease of Building
- G. Retiree Health Insurance
- H. Public Agency Retirement Credit
- I. Reinstatement of Person Retired for Service
- J. Extension of Statute of Limitations Re Asbestos
- K. Proration of Escaped Assessments
- L. Application Fee for Assessment Appeals



## ATTACHMENT B

## COUNTY OF SAN DIEGO

1990 Sponsorship Program  
Carry-Over ProposalsI. Health and Social Services

- A. **State Hospital Days -- SB 1461 (Bergeson)**  
Status: In Senate Committee on Health and Human Services; two-year bill.
- B. **Mental Health Equity Funding -- SB 1461 (Bergeson)**  
Status: In Senate Committee on Health and Human Services; two-year bill.
- C. **Drug and Alcohol Equity Funding -- SB 1461 (Bergeson)**  
Status: In Senate Committee on Health and Human Services; two-year bill.
- D. **Funding for Skilled Nursing Facilities for Mental Health Care -- AB 1896 (Mojonnier)**  
Status: In Senate Committee on Health and Human Services; two-year bill.
- E. **Regulation of Medical Waste -- AB 1641 (Mojonnier)**  
Status: In Assembly Committee on Health; two-year bill.
- F. **Links to Life (Federal)**  
Status: The Governor signed County sponsored Legislation that would establish a system of identification bracelets for those suffering from diseases producing memory impairment. The bill requires federal financial participation before the provision can be implemented.

II. Community Services

- A. **Permanent Road Divisions -- AB 2358 (Bradley)**  
Status: In Assembly Local Government; two-year bill.
- B. **Hearings: Tentative Map Appeals**  
Status: Carry over proposal to 1990.

III. Justice System

- A. **Diversion Program Eligibility and Standards -- AB 1142 (Mojonnier)**  
Status: In Assembly Committee on Public Safety; held for interim study. Carry over proposal to 1990.



B. **Control of Sale of Chemicals (Federal)**

Status: Submitted to Congressional Delegation members for consideration during the 1990 federal legislative session.

IV. **General Government**

A. **Property Statement: Other Information -- SB 90 (Garamendi)**

Status: Vetoed by Governor due to one provision of bill. Governor is willing to sign urgency legislation in January to enact the other provisions, including the County's proposal. Carry-over proposal to 1990.

B. **Board of Equalization Administration Costs -- AB 820 (Baker/Lockyer)**

Status: Vetoed. Carry-over proposal to 1990.

C. **Notification Regarding Tax Increment Distribution for Redevelopment Agencies**

Status: Carry over proposal to 1990.

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