[MS-0308.04S.001-013]

COUNTY OF SAN DIEGO

CHIEF ADMINISTRATIVE OFFICE

AGENDA ITEM

BOARD OF SUPERVISORS
BRIAN P. BILBRAY
FIRST DISTRICT
GEORGE F. BAILEY
SECOND DISTRICT
SUSAN GOLDING
THIRD DISTRICT
LEON L. WILLIAMS
FOURTH DISTRICT
JOHN MACDONALD
FIFTH DISTRICT

DATE: September 10, 1991

TO: Board of Supervisors

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

SUPV. DIST: All

SUMMARY:

REFERENCE

On August 6, 1991, the Board of Supervisors received proposed redistricting Plans A-1 and B-1 prepared by the Chief Administrative Officer for consideration in adjusting supervisorial district boundaries and directed that modifications to these plans be evaluated and reported back to your Board.

RECOMMENDATION(S):
CHIEF ADMINISTRATIVE OFFICER:

1. Receive the Chief Administrative Officer's proposed redistricting Plans A-2, A-2.1, B-2, C-A, and C-B and proposed redistricting plans submitted by community organizations.

2. Direct the Chief Administrative Officer to return to the Board of Supervisors with final modifications, if any, to a final plan for the adjustment of supervisorial district boundaries.

3. Direct County Counsel to prepare the redistricting ordinance for introduction at the September 17, 1991 Board of Supervisors meeting.

Fiscal Impact
The adjustment of supervisorial district boundaries in accordance with the decennial U.S. Census has no fiscal impact for the County.

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND:

At the regularly scheduled Board of Supervisors meeting on August 6, 1991 (60), your Board received the two proposed redistricting Plans A-1 and B-1 prepared by the Chief Administrative Officer, reviewed the proposals submitted by individuals and organizations and heard testimony from 3 individuals regarding the adjustment of the County's supervisorial district boundaries.

Your Board then directed the Chief Administrative Officer to make certain modifications to Plans A-1 and B-1 and return on September 10, 1991, for additional public discussion and consideration by the Board. In addition, the Chief Administrative Officer was directed to meet with interested individuals and groups to discuss their proposed redistricting plans and provide for a public review of the Chief Administrative Officer's modified plans prior to the Board meeting on September 10, 1991.

The Chief Administrative Officer made modifications to Plans A-1 and B-1 as directed by your Board at the August 6, 1991 meeting, resulting in five revised proposed redistricting plans which are presented for your Board's consideration. Any changes requested that were not able to be accommodated in the plans are noted in the description of the geographic changes and general comments.

The requested meetings with interested community organizations and individuals took place during the weeks of August 12th and 19th. The proposals submitted by these community organizations are identified later in this Board letter.

Copies of the new proposed redistricting plans were placed on display at the three County Regional Centers and the County Administration Center. Copies of the proposed plans also were sent to the City Manager's office in each of the eighteen cities in the County. Letters were sent to more than 800 members of the public informing them where the proposed plans could be viewed.

PLAN A-2

Geographic Changes (The following represent modifications to the prior Plan A-1)

- The North County area reflects no change from the Plan A-1 where Escondido and the San Dieguito unincorporated area are included in District 3.

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND: (Continued)

- The Ocean Beach area of the City of San Diego is moved from District 3 to District 1.

- The Loma Portal area of the City of San Diego is moved from District 1 to District 4.

- The Paradise Hills area is consolidated into District 4 by moving two census tracts from District 1 to District 4. In order to balance population and demographics, three census tracts (52.00, 53.00 and 35.00) were moved from District 4 to District 1.

- In the South County area, blocks 426A and 426B of census tract 213.01 were moved from District 2 to District 1. An enlargement of this area is attached to the A-2 plan.

- In the Clairemont area, several census tracts were moved from District 4 to District 3. This was necessary to maintain the ethnic/race population percentages from Plan A-1. Staff was unable to consolidate Clairemont and maintain these balances in Plan A-2.

- The Bonita-Sunnyside area is moved from District 2 to District 1.

- Census tract 96.03 (Mission San Diego de Alcala) is moved from District 3 to District 4.

Population Changes

	Plan A-2	Current
District 1	476,252	452,979
District 2	524,449	486,071
District 3	515,019	487,245
District 4	483,573	474,554
District 5	498,723	597,167

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND: (Continued)

Racial and Ethnic Composition (%)

	Hispanic	Black (Non-Hispanic)	Asian Islander (Non-Hispanic)	White (Non-Hispanic)
Dist.1				
Plan A-2	40.4	6.9	8.3	43.6
Current	35.3	6.5	10.7	46.8
Dist. 2				
Plan A-2	10.8	2.3	3.0	83.0
Current	12.0	2.9	3.1	81.1
Dist. 3				
Plan A-2	11.5	2.0	9.3	76.7
Current	8.4	2.3	9.9	78.9
Dist. 4				
Plan A-2	21.0	15.1	13.3	49.9
Current	26.8	15.4	10.9	46.2
Dist. 5				
Plan A-2	20.2	4.3	3.6	71.0
Current	20.9	3.8	3.6	70.9

PLAN A-2.1

Geographic Changes (The following represent modifications to the Prior Plan A-1)

- Districts 1, 2, and 4 remain the same as shown in Plan A-2.

- In the North County area, Escondido moves from District 3 to District 5, and the cities of Del Mar, Solana Beach, Encinitas, and Carlsbad move from District 5 to District 3. This is the configuration shown for the North County area on Plan B-1.

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND: (Continued)

Population Changes

	Plan A-2.1	Current
District 1	476,252	452,979
District 2	524,449	486,071
District 3	524,931	487,245
District 4	483,573	474,554
District 5	488,811	597,167

Racial and Ethnic Composition (%)

	Hispanic	Black (Non-Hispanic	Asian/Pac. Islander (Non-Hispanic	White (Non-Hispanic
Dist.1				
Plan A-2.1	40.4	6.9	8.3	43.6
Current	35.3	6.5	10.7	46.8
Dist. 2				
Plan A-2.1	10.8	2.3	3.0	83.0
Current	12.0	2.9	3.1	81.1
Dist. 3				
Plan A-2.1	9.7	1.9	9.1	78.8
Current	8.4	2.3	9.9	78.9
Dist. 4				
Plan A-2.1	21.0	15.1	13.3	49.9
Current	26.8	15.4	10.9	46.2
Dist. 5				
Plan A-2.1	22.3	4.5	3.7	68.6
Current	20.9	3.8	3.6	70.9

PLAN B-2

Geographic Changes (The following represent modifications to the prior Plan B-1)

- The North County area and Districts 2 and 3 remain the same as Plan B-1.

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND: (Continued)

- Paradise Hills is consolidated in District 4 by moving two census tracts from District 1 to District 4.

- Two census tracts (53.00 and 52.00) in District 4 are moved to District 1 to maintain the ethnic/race population percentages from Plan B-1.

- In the South County, blocks 426A and 426B of census tract 213.01 were moved from District 2 to District 1, similar to the modification in Plan A-2.

Population Changes

	Plan B-2	Current
District 1	491,383	452,979
District 2	500,797	486,071
District 3	510,576	487,245
District 4	506,452	474,554
District 5	488,808	597,167

Racial and Ethnic Composition (%)

	Hispanic	Black (Non-Hispanic)	Asian/Pac. Islander (Non-Hispanic)	White (Non-Hispanic)
Dist. 1				
Plan B-2	43.2	10.2	10.1	35.9
Current	35.3	6.5	10.7	46.8
Dist. 2				
Plan B-2	12.3	2.8	3.4	80.7
Current	12.0	2.9	3.1	81.1
Dist. 3				
Plan B-2	9.4	2.1	9.0	79.0
Current	8.4	2.3	9.9	78.9
Dist. 4				
Plan B-2	15.8	10.6	10.8	62.0
Current	26.8	15.4	10.9	46.2
Dist. 5				
Plan B-2	22.3	4.5	3.7	68.6
Current	20.9	3.8	3.6	70.9

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND: (Continued)

PLAN C-A

Geographic Changes (The following represent modifications to Plan A-2)

- This plan modifies Plan A-2 to maintain the current boundaries of Supervisorial District 2, with the exception that three census tracts from the Rolando area of the City of San Diego are included in District 2 and the unincorporated area of Spring Valley is consolidated in District 2.

- Census tracts 45.00 and 46.00 are moved from District 1 to District 4 to maintain two majority non-white districts, but with the consequence of decreasing the Hispanic population percentage in District 1 from 40.4% to 38.3%.

- The Loma Portal area remains in District 1 to maintain two majority non-white districts from Plan A-2.

- All of the Navajo Planning Area of the City of San Diego is moved from District 2 to District 3. Several census tracts in the Clairemont area of the City of San Diego are added to District 4, and the Mission Beach area of the City of San Diego is added to District 1 to reduce the resultant population increase in District 3.

- Census tract 96.03 (Mission San Diego de Alcala) is moved to District 3 from District 4 to maintain two majority non-white districts from Plan A-2.

- The North County area remains the same as Plan A-2.

Population Changes

	Plan C-A	Current
District 1	494,597	452,979
District 2	509,028	486,071
District 3	522,621	487,245
District 4	473,047	474,554
District 5	498,723	597,167

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND: (Continued)

Racial and Ethnic Composition (%)

	Hispanic	Black (Non-Hispanic)	Asian/Pac. Islander (Non-Hispanic)	White (Non-Hispanic)
Dist. 1				
Plan C-A	38.3	6.7	8.1	46.2
Current	35.3	6.5	10.7	46.8
Dist. 2				
Plan C-A	12.0	2.8	3.4	80.9
Current	12.0	2.9	3.1	81.1
Dist. 3				
Plan C-A	11.2	2.1	9.2	77.0
Current	8.4	2.3	9.9	78.9
Dist. 4				
Plan C-A	21.4	14.7	13.2	49.9
Current	26.8	15.4	10.9	46.2
Dist. 5				
Plan C-A	20.2	4.3	3.6	71.0
Current	20.9	3.8	3.6	70.9

PLAN C-B

Geographic Changes (The following represent modifications to Plan B-2)

- Plan B-2 was modified to maintain the current boundaries of District 2.
- The North County area remains the same as Plan B-2.
- The Sunnyside/Bonita area moves from District 2 to District 4.
- The Otay Planning area moves from District 1 from District 2.

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND: (Continued)

Population Changes

	Plan C-B	Current
District 1	491,080	452,979
District 2	490,319	486,071
District 3	510,576	487,245
District 4	517,233	474,554
District 5	488,808	597,167

Racial and Ethnic Composition (%)

	Hispanic	Black (Non-Hispanic)	Asian/Pac. Islander (Non-Hispanic)	White (Non-Hispanic)
Dist. 1				
Plan C-B	43.2	10.2	10.1	35.8
Current	35.3	6.5	10.7	46.8
Dist. 2				
Plan C-B	12.1	2.8	3.3	81.0
Current	12.0	2.9	3.1	81.1
Dist. 3				
Plan C-B	9.4	2.1	9.0	79.0
Current	8.4	2.3	9.9	78.9
Dist. 4				
Plan C-B	16.0	10.4	10.7	62.1
Current	26.8	15.4	10.9	46.2
Dist. 5				
Plan C-B	22.3	4.5	3.7	68.6
Current	20.9	3.8	3.6	70.9

General Comments

Staff reviewed the request to use the boundaries of the Escondido Elementary School District and the Carlsbad Unified School District boundaries to delineate supervisorial districts. Staff found that the Escondido Elementary School District boundaries largely follow the Escondido City boundaries. However, in several areas the school district boundaries exclude portions of the City of Escondido which are served by the San Marcos Unified School District. In other areas, school district lines split several

census blocks.

In the Carlsbad area, approximately 25% of the City of Carlsbad, primarily the La Costa area, is served by the San Marcos Unified School District. In addition, a small portion of the City of Oceanside is included in the Carlsbad Unified School District boundaries.

Utilizing school district boundaries would not maintain the criterion to avoid dividing cities. School districts boundaries are also dynamic and often change annually to reflect new school construction or new housing developments. Splitting blocks also creates problems with compiling and maintaining demographic data. For these reasons supervisorial district boundaries were not adjusted to follow school district boundaries.

The unincorporated communities of Harmony Grove and Elfin Forest are in the same supervisorial district in each of the Chief Administrative Officer's proposed plans.

The Tierrasanta Community planning area of the City of San Diego is consolidated in all of the plans presented.

In Plan B-2, the community of Clairemont is undivided; however, in the A-2 and A-2.1, Clairemont is divided in order to maintain population and demographic balances in the A series plans.

Staff is prepared to review these proposed plans to adjust the County's supervisorial district boundaries.

Community Proposals

The Chief Administrative Officer and staff met with and received three redistricting plans from representatives of the following community organizations. These plans are presented for your Board's consideration:

- Asian Business Association (ABA)
  Asian American Political Coalition (AAPC)
  Camino Real Group (CRG)
  Harborview Community Council (HCC)

- Chicano Federation

- San Diego Black Political Action Committee

SUBJECT: Supervisorial Redistricting After 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

BACKGROUND: (Continued)

Members of the organizations who submitted these proposals are expected to address your Board on behalf of their proposed plans at the September 10, 1991 meeting.

Correspondence Received by the Chief Administrative Officer

1. July 25, 1991 Letter from Mr. and Mrs. Willard M. Edwards

2. August 9, 1991 Letter from Supervisor Susan Golding

3. August 9, 1991 Letter from Supervisor Susan Golding

4. August 14, 1991 Letter from Brad Mills, President of the Casa de Oro Business Association

5. August 20, 1991 Letter from the City of Solana Beach

Staff will be prepared to review the plans with your Board on September 10, 1991, and to receive further direction leading to the final adoption of a redistricting plan by your Board no later than October 1, 1991.

Respectfully,

NORMAN W. HICKEY
Chief Administrative Officer

BOARD OF SUPERVISORS
AGENDA ITEM
INFORMATION SHEET

SUBJECT: Supervisorial Redistricting After the 1990 Census: Proposed Plans A-2, A-2.1, B-2, C-A, and C-B

SUPV. DIST.: All

COUNTY COUNSEL APPROVAL: Form and Legality ( ) Yes (X) N/A
( ) Standard Form ( ) Ordinance ( ) Resolution

AUDITOR APPROVAL: (X) N/A ( ) Yes 4 VOTES: ( ) Yes ( ) No

FINANCIAL MANAGEMENT REVIEW: ( ) Yes (X) No

CONTRACT REVIEW PANEL: ( ) Approved _____ (X) N/A

CONTRACT NUMBER(S): N/A

PREVIOUS RELEVANT BOARD ACTION: 2/19/91 (29,30) Directed the CAO to begin redistricting process and hold public meetings to receive public comment; 4/30/91 (29) Adopted redistricting criteria/guidelines and work plan; 5/28/91 (73) Accepted CAO proposal alternative plans, directed public meetings be held and return with a report in 60 days; 7/31/91 (1) Board held a redistricting workshop; reviewed alternative plans and requested additional information on CAO proposals A and B; 8/6/91 (60) Board directed additional refinements to CAO proposed redistricting plans.

BOARD POLICIES APPLICABLE: None

CITIZEN COMMITTEE STATEMENT: Not Applicable

CONCURRENCE(S): Not Applicable

ORIGINATING DEPARTMENT: Chief Administrative Office

CONTACT PERSON: June Komar 730/531-6288 A-6

June Komar
DEPARTMENT AUTHORIZED REPRESENTATIVE

September 10, 1991
MEETING DATE

July 25,1991

Norman W. Hickey,
Chief Administrative Officer
1600 Pacific Highway,
San Diego,Calif. 92101-2472

Dear Mr. Hickey :

Thank you for providing workshops that provided for public participation.

When my wife and I attended the workshop in Chula Vista, we were impressed by the significance and clarity of the data and by the maps presented and by the respect and encouragement given public speakers.

Several speakers recommended districts determined by common environmental and economic development, but one speaker recommended a district determined by race and national origin. My wife and I strongly oppose the latter criteria.

Such criteria directly opposes anti-discrimination federal law. It also opposes the school integration policy for which millions of dollars are spent bussing. Further such criteria suggests interests other than the common good.

At a time when blood is being shed between Palistinian and Israeli areas, Croatian and Slovenian areas, Kurdish and Arabic areas and Quebec and other Canadian provinces is no time to plant dragon teeth.

Sincerely,

Willard M. Edwards

Willard M. Edwards

O. Christina Edwards

O. Christina Edwards
1163 Louden Lane
Imperial Beach,CA
91932

SCOTT HARVEY & ASSOCIATES
GOVERNMENT AND CORPORATE RELATIONS

August 2, 1991

AUG 0 6 1991

Ms. June Komar
Deputy Chief Administrative Officer
County of San Diego
1600 Pacific Highway, Room 201
San Diego, CA 92101

Dear Ms. Komar:

I am writing on behalf of the San Dieguito Association of Realtors to endorse any re-districting proposal that places the cities of Encinitas, Del Mar and Solana Beach in the same supervisorial district. In fact, we believe a strong case can be made for a re-districting alternative like IC which creates a coastal district extending from Carlsbad in the north to Coronado in the south, including the Point Loma area of the City of San Diego. While not including San Diego County's entire coastline, an alternative like this does create a natural community of interest that shares many similar environmental issues.

We appreciate the opportunity to comment on this very important re-districting process.

Sincerely,

Scott

Scott Harvey
Governmental Affairs Director

cc: Supervisor Susan Golding
Susan Edwards

900006/ija

945 FOURTH AVENUE • SAN DIEGO, CALIFORNIA 92101
(619) 233-1260 • FAX (619) 696-9476

SUSAN GOLDING

SUPERVISOR, THIRD DISTRICT

SAN DIEGO COUNTY BOARD OF SUPERVISORS

MEMORANDUM

TO: NORMAN HICKEY
CHIEF ADMINISTRATIVE OFFICER

FROM: SUSAN GOLDING
SUPERVISOR, DISTRICT THREE

DATE: AUGUST 9, 1991

RE: REDISTRICTING - TIERRASANTA COMMUNITY

****

I have received a number of phone calls from members of the Tierrasanta Community Council regarding the proposed redistricting maps. Unfortunately, Tierrasanta remains divided on all the map proposals.

Please use the attached map when redrawing the boundaries in the Tierrasanta Community. Also, please note the La Mirage Apartments are part of the Tierrasanta Community.

Thank you for your assistance.

COUNTY ADMINISTRATION CENTER 1600 PACIFIC HIGHWAY • ROOM 335 SAN DIEGO, CALIFORNIA 92101-2470 (619) 531-5533

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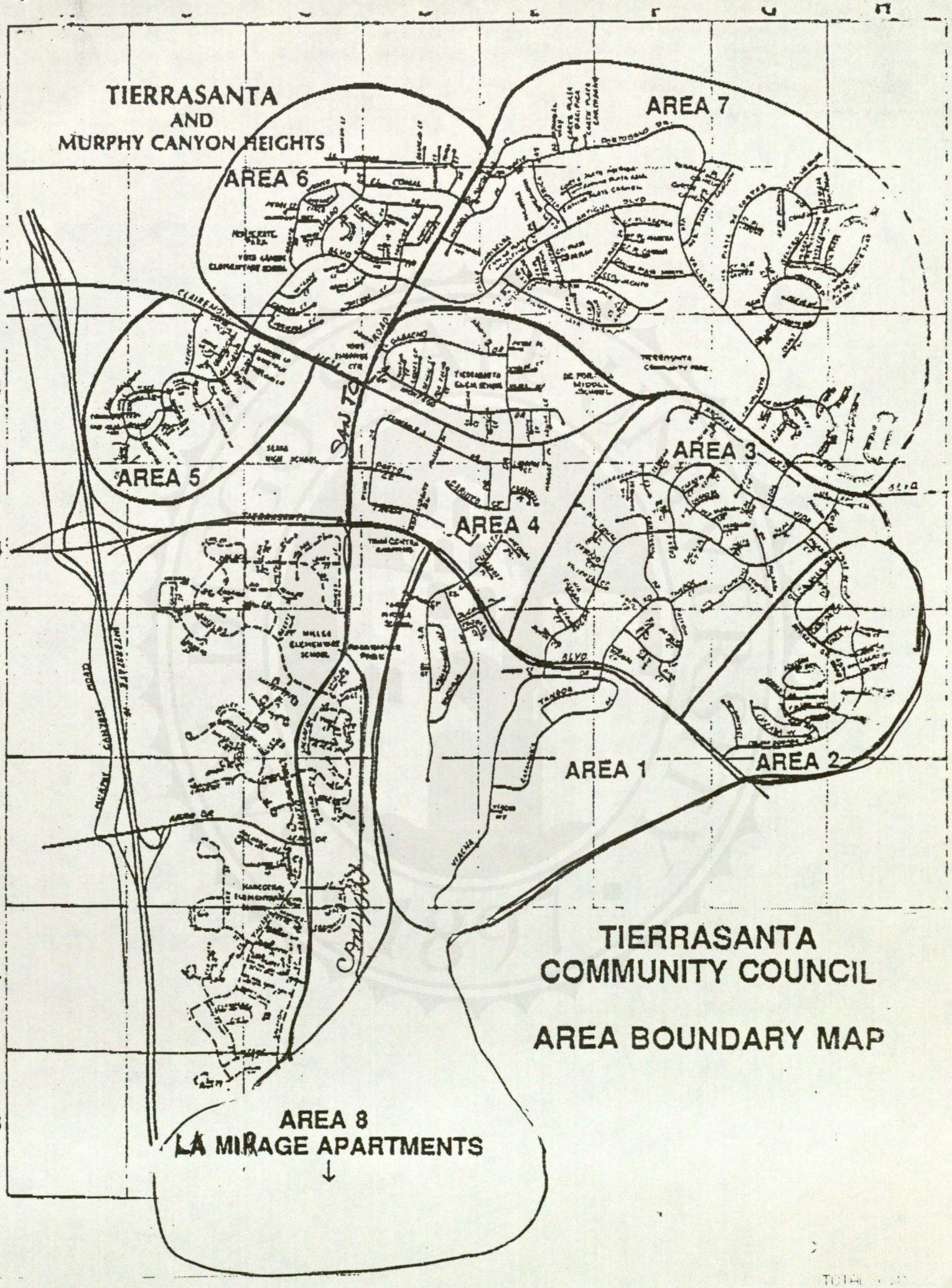
TIERRASANTA
AND
MURPHY CANYON HEIGHTS
AREA 6
AREA 7
AREA 5
AREA 4
AREA 3
AREA 1
AREA 2
AREA 8
LA MIRAGE APARTMENTS
TIERRASANTA
COMMUNITY COUNCIL
AREA BOUNDARY MAP

SUSAN GOLDING

SUPERVISOR, THIRD DISTRICT

SAN DIEGO COUNTY BOARD OF SUPERVISORS

MEMORANDUM

TO: NORMAN HICKEY
CHIEF ADMINISTRATIVE OFFICER

FROM: SUSAN GOLDING
SUPERVISOR, DISTRICT THREE

DATE: AUGUST 9, 1991

RE: REDISTRICTING - CLAIREMONT COMMUNITY

****

I have received a number of phone calls from members of the Clairemont Town Council and the Clairemont Mesa Planning Committee regarding the proposed redistricting maps. Unfortunately, during the last redistricting process the community of Clairemont was divided.

Please include the areas of South Clairemont and Bay Park when redrawing the boundaries in the Clairemont community.

Thank you for your assistance.

COUNTY ADMINISTRATION CENTER 1600 PACIFIC HIGHWAY • ROOM 335 SAN DIEGO, CALIFORNIA 92101-2470 (619) 531-5533

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Casa de Oro Business Association

POST OFFICE BOX 128
SPRING VALLEY, CA 92077

August 14, 1991

Mr. Norm Hickey
Chief Administrative Officer
County Administration Center
1600 Pacific Highway
San Diego CA 92101-2470

Re: redistricting

Dear Mr. Hickey

As President and spokesperson of the association, the membership has directed me to communicate the following to you:

We reiterate and vigorously agree with what every speaker at every public hearing to date has said, that is;

1. we consider the Casa de Oro community a part of Spring Valley,
2. traditionally and historically Spring Valley has been and continues to be an East County community,
3. the people of Spring Valley are best served and represented by a supervisor of East County.

Most important, the Spring Valley area must not be divided, as we strongly believe it is impractical and unworkable to have the area governed by two supervisors.

For the record, the Casa de Oro Business Association vehemently opposes any redistricting plan that will divide the Spring Valley community.

CASA de ORO BUSINESS ASSOCIATION

Brad Mills

Brad Mills
President
(619) 660-1057

CITY OF SOLANA BEACH
380 STEVENS AVENUE • SUITE 305 • SOLANA BEACH, CALIFORNIA 92075 • (619) 755-2998

August 20, 1991

Mr. Norman Hickey
Chief Administrative Officer
County of San Diego
1600 Pacific Highway
San Diego, CA 92101

Attn: Kathy Warburton

Dear Norm:

At its meeting on August 19, 1991, the Solana Beach City Council discussed various alternatives relating to the reconfiguration of supervisorial districts in San Diego County. While stopping short of drawing precise boundaries, the Council supported the creation of a district that would include all North County coastal cities (Del Mar, Solana Beach, Encinitas, Carlsbad, and Oceanside).

The Council further stated that all property belonging to the 22nd District Agricultural Association should be included in the newly configured supervisorial district.

In terms of which district should the new alignment of cities be placed in, the Council felt that the 5th District was most appropriate as it has historically been the North County District.

Thank you for considering our position on this important matter and please call if you have any questions

Sincerely,

Mike

Michael W. Huse
City Manager

cc: Mayor and City Council
Chairman John MacDonald
Supervisor Susan Golding
Supervisor George Bailey
Supervisor Brian Bilbray
Supervisor Leon Williams
Mayor Claude Lewis

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